

## Strategy, Policy & Finance Committee Meeting Minutes 12 November 2020

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01-15-227\02  
RDC-1075300

ROTORUA LAKES COUNCIL

# Minutes

**Strategy, Policy & Finance Committee meeting  
held Thursday, 12 November 2020 at 9:30am  
in the Council Chamber, Rotorua Lakes Council**

- MEMBERS PRESENT:** Cr Raukawa-Tait (Chairperson)  
Cr Kai Fong (Deputy Chair), Cr Bentley, Cr Donaldson,  
Cr Kumar, Cr Macpherson, Cr Maxwell, Cr Tapsell, Cr Wang, Cr Yates,  
Mr Berryman-Kamp and Ms Marks (Te Tatau o Te Arawa), Mr Thomass (Lakes  
Community Board) and Mrs Trumper (Rural Community Board).
- APOLOGIES:** Ms Marks for early departure.
- ABSENT ON COUNCIL  
BUSINESS:** Mayor Chadwick.
- STAFF PRESENT:** G Williams, Chief Executive; G Rangī, Manahautu Māori; J-P Gaston, Group  
Manager Strategy; J Mikaere, Group Manager Operations; T Collé, CFO/Group  
Manager Business Support; S Michael, General Manager Infrastructure;  
O Hopkins, Manager Corporate Planning & Governance; I Tiriana, Manager  
Council Communications; R Dunn, Governance Lead; R Viskovic, Strategy  
Development Manager, S Kelly, Recreation Planner; H King, Governance  
Support Advisor; G Konara, Governance Support Advisor

The meeting opened at 9.30am

The Chair welcomed elected members, media, staff and members of the public and the students  
of St Mary's School Student Council.

**1. KARAKIA WHAKAPUAKI  
OPENING KARAKIA**

Mr Berryman-Kamp opened the meeting with a Karakia.

**2. NGĀ WHAKAPAAHA  
APOLOGIES**

**Resolved:**

That the apologies from Mayor Chadwick on Council business and Ms Marks for early departure be  
accepted.

Moved: Cr Donaldson  
Seconded: Cr Yates

**CARRIED**

**3. WHAKAPUAKITANGA WHAIPĀNGA  
DECLARATIONS OF INTEREST**

Mr Berryman-Kamp and Ms Marks asked that it be noted that they are part of Ngāti Kearoa Ngāti Tūara but have not had any recent involvement with iwi.

**4. NGĀ TAKE WHAWHATI TATA KĀORE I TE RĀRANGI TAKE  
URGENT ITEMS NOT ON THE AGENDA**

None.

**5. TE WHAKAŪ I NGĀ MENETI  
CONFIRMATION OF MINUTES**

**5.1 MINUTES OF THE STRATEGY, POLICY & FINANCE COMMITTEE MEETING HELD 8 OCTOBER 2020**

**Resolved:**

**That the minutes of the Strategy, Policy & Finance Committee meeting held on 8 October 2020 be confirmed as a true and correct record with the following correction under item no 3 – Declaration of Interest;**

**Mr Berryman-Kamp asked that the note relating to his declaration of interest for the “Review of the Class IV Gambling Board Venue Policy” item be removed.**

Moved: Mr Berryman-Kamp  
Seconded: Cr Bentley

**CARRIED**

**5.2 MINUTES OF THE STRATEGY, POLICY & FINANCE COMMITTEE MEETING HELD 8 OCTOBER 2020 –  
HEARING FOR PROSTITUTION BYLAW STATEMENT OF PROPOSAL**

**Resolved:**

**That the minutes of the Strategy, Policy & Finance Committee Hearing for Prostitution Bylaw – Statement of Proposal held on 8 October 2020 be confirmed as a true and correct record.**

Moved: Mrs Trumper  
Seconded: Cr Donaldson

**CARRIED**

**6. PŪRONGO KAIMAHI  
STAFF REPORTS****RECOMMENDATION****6.1 TARAWERA WASTE WATER RETICULATION SCHEME**

RDC-1072983

**Resolved:**

- 1. That the report titled "Tarawera Waste Water Reticulation Scheme" be received.**

Moved: Mrs Trumper

Seconded: Cr Yates

**CARRIED**

Stavros Michael overviewed the report and spoke to a PowerPoint presentation (Attachment 1).

**Further resolved:**

- 2. That the Committee notes that the current funding policy for the Tarawera waste water reticulation scheme anticipates that benefitted ratepayers will pay a lump sum for the actual net capital costs of the scheme immediately upon the scheme's completion and commissioning.**
- 3. That the Committee recommends to Council that the proposed Tarawera waste water reticulation scheme comprising the installation of Low Pressure Grinder Pumps onto each property and a mains pipeline connecting Tarawera to the Ōkāreka waste water pump station and hence to the main city treatment plant is supported and agreed.**
- 4. That the Committee recommends to Council to instruct officers to commence the process for the installation of the agreed scheme as per the procedure described in Section 5.0 of this report and regularly report back to Council on progress.**

Moved: Mr Thomass

Seconded: Cr Donaldson

**CARRIED****RECOMMENDATION****6.2 DELIBERATIONS ON FEEDBACK ON ROTORUA LAKES COUNCIL PROSTITUTION BYLAW - STATEMENT OF PROPOSAL**

RDC-1069671

**Resolved:**

- 1. That the report 'Deliberations on Feedback on Rotorua Lakes Council Prostitution Bylaw – Statement of Proposal' be received.**

Moved: Cr Donaldson

Seconded: Cr Tapsell

**CARRIED**

J-P Gaston and Rosemary Viskovic overviewed the report and spoke to a PowerPoint presentation (Attachment 2).

**Further resolved:**

- 2a. That the Committee recommends to Council that the possible negative effects of prostitution are adequately able to be managed via the District Plan provisions and other regulatory mechanisms.**
- 2b. That the Committee recommends to Council that the current Bylaw be revoked following the November Council meeting.**

Moved: Cr Donaldson

Seconded: Mrs Trumper

**CARRIED**

**RECOMMENDATION**

**6.3 HEARING AND DELIBERATIONS ON PROPOSED REVOCATION OF PŪRURU RESERVE NORTH**

RDC-1068542

**Resolved:**

- 1. That the report "Hearing and Deliberations on Proposed Revocation of Pūruru Reserve North" be received.**
- 2. That the submissions on the proposal to revoke the reserve classification of Pūruru Reserve North be received.**

Moved: Mrs Trumper

Seconded: Cr Kumar

**CARRIED**

**Following two submitters spoke to their submissions:-**

- 1. Submitter # 2 – Aroha Bray**
- 2. Submitter # 9 – Mary Puti Corbett**

Gina Rangi and Stephanie Kelly overviewed the report.

**Further resolved:**

- 3. That the Committee recommends to Council that pursuant to Section 24 of the Reserves Act 1977 the reserve classification of Pūruru Reserve North, being Part Tarewa 6B Block and Part Tarewa 6C Block, be revoked.**

Moved: Cr Yates

Seconded: Cr Maxwell

**CARRIED**

**RECOMMENDATION**

## 6.4 ECONOMIC RECOVERY PROJECT 2 - TE PŪTAKE O TAWA INVESTMENT

RDC-1070897

**Resolved:**

1. That the report "Economic Recovery Project 2 - Te Pūtake o Tawa Investment" be received.

Moved: Mrs Trumper

Seconded: Cr Wang

**CARRIED**

J-P Gaston and Andrew Wilson overviewed the report and spoke to a PowerPoint presentation (Attachment 3).

Attendance: Ms Marks left the meeting at 11.40 am.

**Further resolved:**

2. That the Committee recommends to Council to approve funding of \$500,000 from the Economic Recovery funds allocated in the Annual Plan for investment into deck and hard shelter area, new trail for the round the forest loop, and trails at Te Pūtake o Tawa (Forest Hub 2).

Moved: Cr Wang

Seconded: Cr Kai Fong

**CARRIED**

Cr Bentley, Cr Kumar and Cr Macpherson asked that their vote against the motion be recorded.

**7. KA MATATAPU TE WHAKATAUNGA I TE TŪMATANUI  
RESOLUTION TO EXCLUDE THE PUBLIC****Resolved:****That the committee move into public excluded session.**

Moved: Cr Donaldson

Seconded: Mr Thomass

**CARRIED**

The general subject of each matter to be considered while the public is excluded, the reason for passing this resolution in relation to each matter, and the specific grounds under Section 48(1) of the Local Government Official Information and Meetings Act 1987, for the passing of this resolution are as follows:

General subject of each matter to be considered	Reason for passing this resolution in relation to each matter	Ground(s) under Section 48(1) for passing of this resolution
CONFIDENTIAL MINUTES STRATEGY, POLICY AND FINANCE COMMITTEE MEETING HELD ON 8 OCTOBER 2020	Please refer to the relevant clause/s in the open meeting minutes.	Good reason for withholding exists under Section 48(1)(a).
ECONOMIC RECOVERY PROJECT 3	Enable any local authority holding the information to carry on, without prejudice or disadvantage, negotiations (including commercial and industrial negotiations).	Section 48(1)(a) Section 7(2)(i)
KING STREET STORMWATER UPGRADE	Enable any local authority holding the information to carry on, without prejudice or disadvantage, negotiations (including commercial and industrial negotiations).	Section 48(1)(a) Section 7(2)(i)

This resolution is made in reliance on Section 48(1) of the Local Government Official Information and Meetings Act 1987 and the particular interest or interests protected by Sections 6 or 7 of the Act or Sections 6, 7 or 9 of the Official Information Act 1982, as the case may require, which would be prejudiced by the holding of the whole or the relevant part of the proceedings of the meeting in public are as shown above (in brackets) with respect to each item.

**The meeting adjourned for a break at 12.00 pm and reconvened at 12.15pm**

**OPEN SESSION**

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Meeting closed at 1.15 pm

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To be confirmed at the Strategy, Policy & Finance Committee meeting on 11 February 2021.



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Chairperson

**Rotorua Lakes Council is the operating name of Rotorua District Council**

# Tarawera Lake Wastewater Reticulation Proposal SP&F 12 NOV 2020



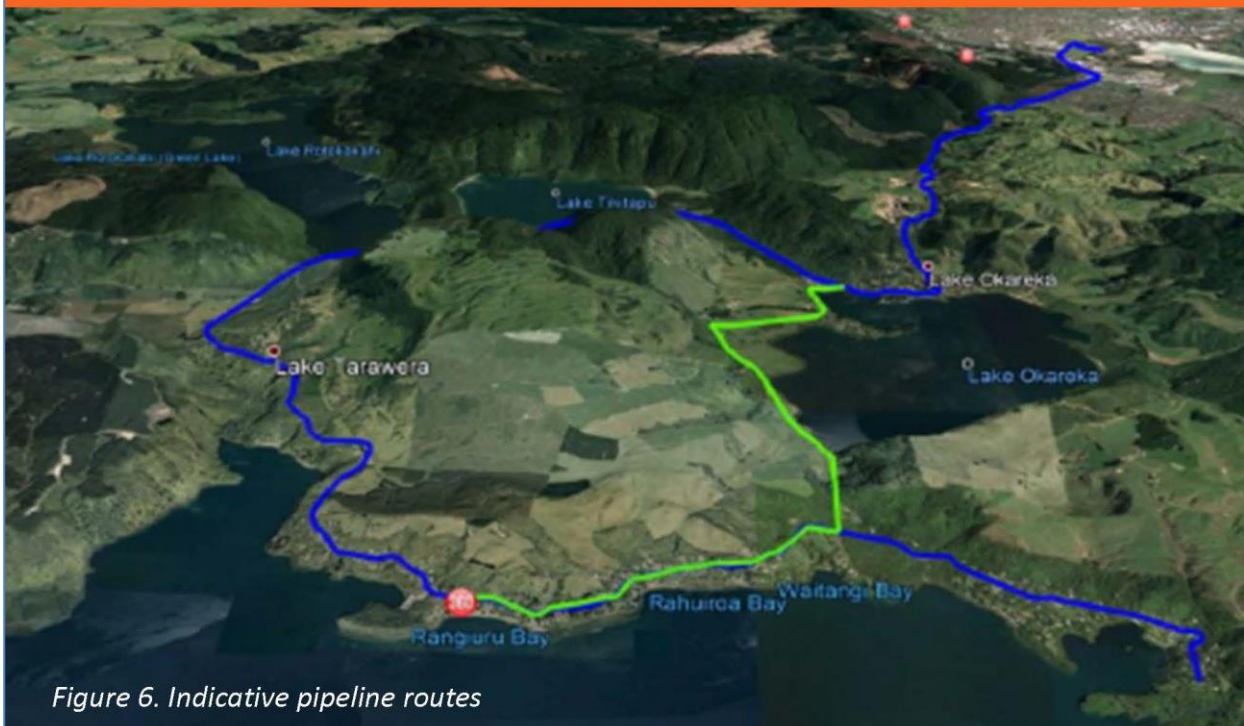
## Overview - Background

- Water quality at Tarawera Lake
- Cultural Impact Assessment (2017/19)
- What are the options?
- Subsidies in hand and risks
- Funding Policy Agreed for scheme
- Past schemes Okareka & Future capacity

## Process To Date

- 2015 Tarawera Restoration Plan identified wastewater as a key issue/action
- Tarawera sewerage steering committee set up
- 2017 First Cultural Impact Assessment
- 2019 TSSC identify preferred option for consultation and further assessment
- 2019 Second Cultural Impact Assessment
- This report November 2020

## The Preferred and Viable Option





## Estimated Cost Per Home With Crown/Council Funding



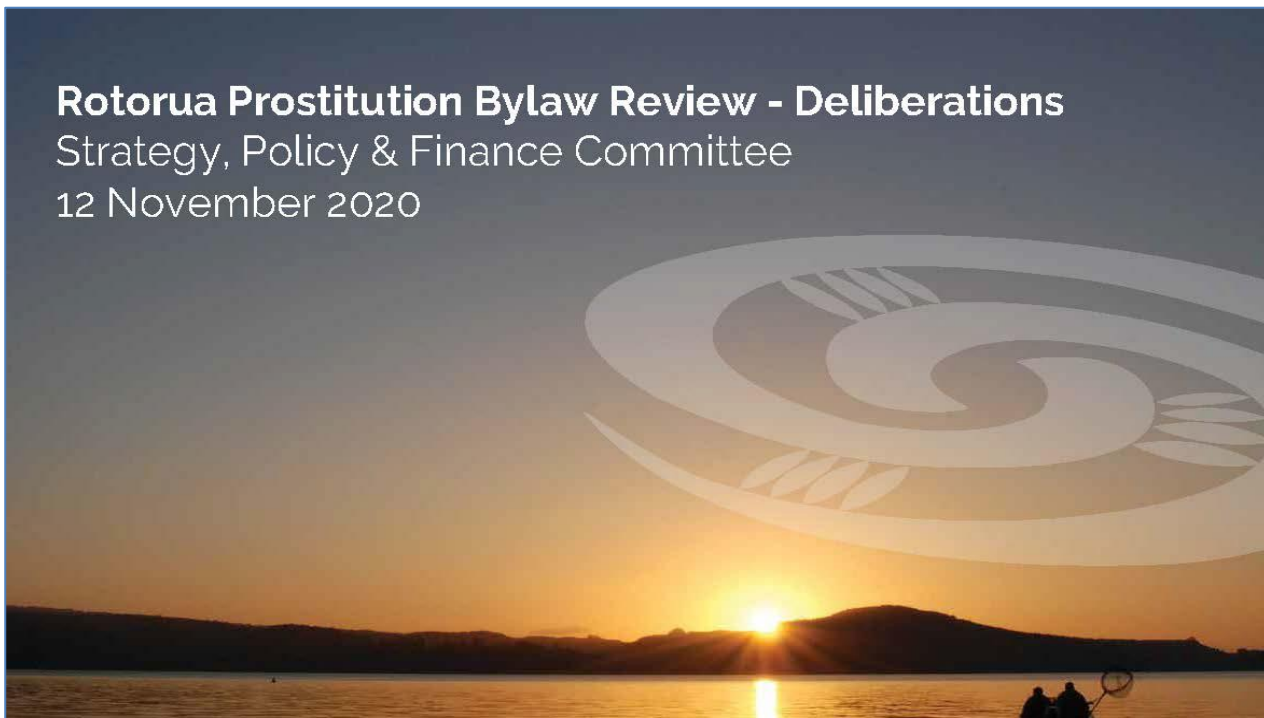
## Next Steps to Progress Scheme

1. REPORT TO SP&F on 12 November then COUNCIL
2. Council support then proceed to;
3. Communication with residents (formal)
4. Design and firm costs – Back to residents
5. Delivery 2021 – 2024 Approx.

# Rotorua Prostitution Bylaw Review - Deliberations

## Strategy, Policy & Finance Committee

12 November 2020



## Legislation driving a prostitution bylaw

Prostitution in New Zealand was decriminalised through the passing of the Prostitution Reform Act **2003**.

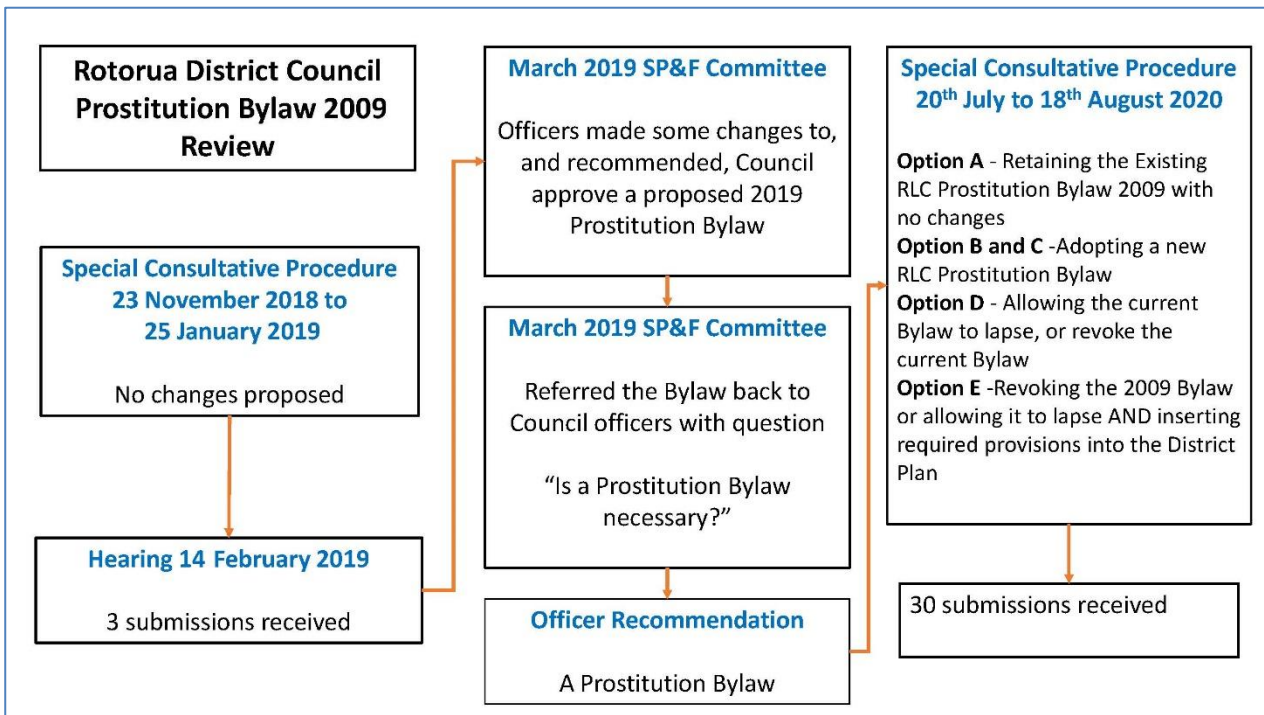
The Act allows Councils to adopt bylaws establishing appropriate **locations for brothels** within their district and **rules for advertising commercial sexual premises**.

Objectives of Council's Prostitution Bylaw 2009

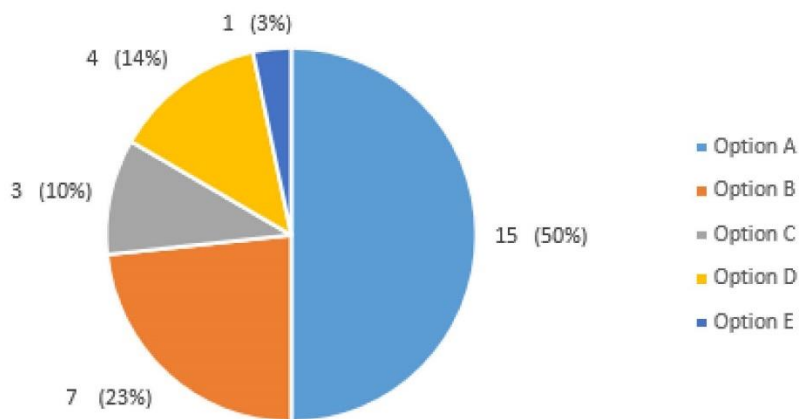
*"to control the **location of brothels** and other **commercial sex premises** in the District and the **placement and establishment of signage** relating thereto"*

Council's bylaw making power sits alongside Council's general power under the Local Government Act 2002 (LGA) to make bylaws in order to:

- protect the public from nuisance;
- protect, promote, and maintain public health and safety; and
- minimise the potential for offensive behaviour in public places.



**Of the 30 submissions received, preference for each option was as follows:**



## The question to address?

### Is there a need for additional protections, through a Bylaw, above those applied to all business activities within the District Plan and /or police powers

- Prostitution is a legal activity.
- The purpose of having a Prostitution Bylaw is not to pass judgement about whether the provision of sexual services should take place, but to provide regulation of **negative effects** around this activities (if there are any)

## What is a SOOB?

- Small-owner-operated brothel
- Like many small businesses, may have little if any effects on surrounding neighbourhood
- Client visitors may be quiet, discreet, few in number and infrequent
- As for any house, visitors would also include everyday visitors, tradespeople, deliveries, etc not related at all to the business
- Perceived potential problems such as foot traffic, parking and noise are similar for many home-based businesses
- District Plan enables small businesses in the suburbs of up to two workers
- One worker must live there (resident)

**Is there a need for additional protections, through a Bylaw, above those applied to all business activities?**

Attributes	Possible Negative Effect	Tools Available
Location of brothels CBD	Brothels in the CBD	District Plan
Location of brothels out of CBD	Brothels outside of the CBD being restricted to small owner operated brothel (SOOB)	District Plan
	Brothels (SOOB) being located within 100 metres of sensitive sites or next door to another one another	Nil
Signage	Generally offensive or sexually explicit wording or images	Advertising Standards Authority Code of Practice District Plan
	Neon lighting	District Plan
Nuisance	Noise, Parking	Noise Rules within the District Plan Summary Offences Act 1981 (immediate if criminal criteria are reached) Land Transport Act
	Amenity – look and feel of residential property	Nil
Touting and Soliciting	Offensive behaviour in public places/ disruption to public order	Summary Offences Act 1981 (immediate if criminal criteria are reached) General Bylaw 2017 (immediate response) Increased lighting (deterrent) CCTV (deterrent)

## Staff recommendations

**Is there a need for additional protections, through a Bylaw, above those applied to all business activities?**

**NO**

2a. That the Committee recommends to Council that the possible negative effects of prostitution are adequately able to be managed via the District Plan provisions and other regulatory mechanisms

2b. That the Committee recommends to Council that the current Bylaw be revoked following the November Council meeting

OR

**YES**

3. That the Committee recommend to Council that a bylaw is the most appropriate way of addressing a possible negative effects of prostitution and that the proposed Rotorua District Council Sex Workers Bylaw 2020 be adopted with the inclusion of sensitive sites outside CBD and advertising as attached.

## Whakahouhia te Whare Ohanga: Rotorua Economic Recovery Taskforce

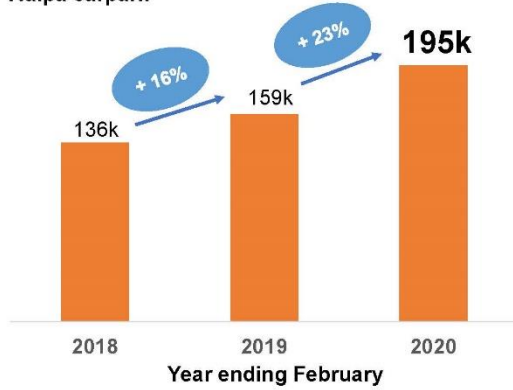
Strategy, Policy & Finance: 12<sup>th</sup> November 2020

### Recap: Economic Recovery Taskforce Outcomes

- Immediate and sustainable job creation
- Increased economic resilience
- Immediately delivered impact (delivery feasibility)
- Increased community wealth
- Leverage of external funding
- Strengthened Te Arawa partnerships
- Promote sustainability

# Before Covid, we were seeing strong growth in forest mountain biking use

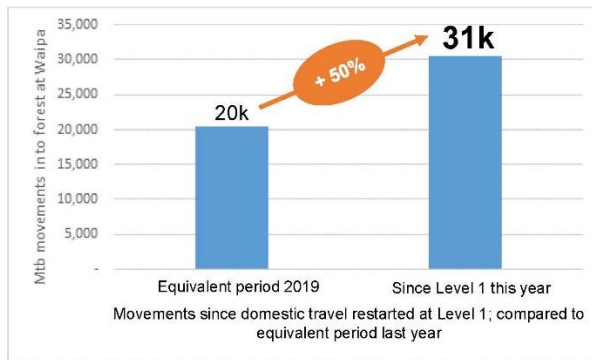
Yearly mountain bike movements into the forest at Waipa carpark



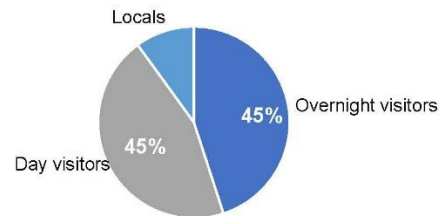
**\$26m-\$43m per annum**  
estimated spend on mountain biking in Rotorua (2018 report)

# Post lockdown, mountain biking is gaining strength and growing

Mountain bike movements into the forest at Waipa carpark



Mountain bike users entering the forest by visitor type (post-lockdown survey)



# Mountain biking businesses are a significant contributor to our local economy

Examples of mountain biking businesses based in an around Rotorua:



## Te Pūtake o Tawa (Forest Hub 2) Investment Overview

### Overview

- PGF project \$14.5m total (2018)
- Officially opened on 17 October 2020: Third major access point to the forest
- Commercial operators (bike hire, food and beverage) have been confirmed – initial facilities going in
- Stand-alone deck structure considered optimum solution to facilitate rapid but high quality move to full operation
- 4.8km of new trail at Lake Rotokakahi (Green Lake) to resolving Te Kōtukutuku track closure
  - protecting lake / minimise access
  - completing the round forest loop to high standard
- Current walking track and cycle trail infrastructure servicing Te Pūtake o Tawa is relatively weak
- Need for continued trail development (as per agreed plans) to encourage repeat domestic visitation



### Proposed investment

Investment is proposed in three key areas:

1. Built infrastructure to support commercial operations at Te Pūtake o Tawa
2. Lake Rotokakahi / Green Lake track realignment for great ride completion
3. Whakarewarewa Forest track & trail investment development





# Canopy concept and site plan for Te Pūtake o Tawa

Rotorua Lakes Council  
Forest Hub Canopy  
Tarawera Road Forest Hub Carpark Rotorua

ER Taskforce

7 ROTORUA  
Economic Development  
The Way of Change in Rotorua

# Intended Rotokakahi (Green Lake) Trail adjustments

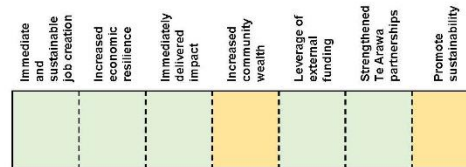


# Te Pūtake o Tawa (Forest Hub 2) Investment Investment Rationale

## Investment Rationale

- + Pūtake o Tawa - A key asset in maintaining domestic tourism appeal
- + All initiatives will be delivered within 6 months of investment approval
- + Compliments the heavy PGF investment to date and imminent investment from Tūhourangi operators
- + Investment will allow the commercial metrics for the location to be proven
- + Resolution of Te Kōtukutuku track closure
- + Protection / access of Lake Rotokakahi
- + Additional tracks and trails encourage repeat visitation

## Alignment with ER intended outcomes



# Te Pūtake o Tawa (Forest Hub 2) Investment Options & Recommendation

Option	Funding req.	Anticipated Outcome
<b>1: Fund \$500,000 for built infrastructure + track &amp; trail network at Te Pūtake o Tawa / Forest Hub 2 - <u>Recommended</u></b>	\$500k	<ul style="list-style-type: none"> <li>• Commercial operations begin within 8-10 weeks</li> <li>• High quality 'look and feel' at Te Pūtake o Tawa, representative of Whakarewarewa forest brand</li> <li>• Structure will remain a valuable asset to the site, as future development occurs</li> <li>• Closure of Te Kōtukutuku track resolved access of Lake Rotokakahi</li> <li>• Round forest loop trail will be opened, fulfilling obligations to PGF</li> <li>• Loop trail will likely gain NZCT great ride' status – a significant destination marketing asset</li> <li>• Te Pūtake o Tawa relieves pressure on existing facilities at Waipa</li> <li>• Site contributes to strong repeat domestic visitation</li> </ul>
<b>2: Fund built infrastructure only</b>	\$185k	<ul style="list-style-type: none"> <li>• Benefits for commercial operations as above</li> <li>• Round forest loop trail remains incomplete and commitment of trail completion to PGF not met</li> <li>• NZCT great ride status at risk</li> <li>• Te Pūtake o Tawa trail network remains weak compared to Waipa side</li> </ul>
<b>3: No funding at Te Pūtake Tawa / Forest hub 2</b>	\$0m	<p>As 2, and:</p> <ul style="list-style-type: none"> <li>• Start of commercial operations at Te Pūtake o Tawa likely delayed</li> <li>• Overall site look and feel will be of lower quality</li> <li>• Operators investment in infrastructure not complimented by council</li> </ul>